ACT 0 14

HOUSE OF REPRESENTATIVES EIGHTEENTH LEGISLATURE SPECIAL SESSION OF 1995 STATE OF HAWAII H.B. NO. 10-5

A BILL FOR AN ACT

RELATING TO HAWAIIAN HOME LANDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. Findings. The legislature finds that when the United States Congress passed the Hawaiian Homes Commission Act of 1920 (HHCA) and set aside 203,500 acres, more or less, of upblic lands as Hawaiian home lands for the rehabilitation of native Hawaiians, the United States reaffirmed the trust responsibility it had assumed toward the Hawaiian people.
- The legislature also finds that under the Admission Act, the 8 State of Hawaii assumed the trust responsibility to carry out the 9 mandates of the HHCA.
- The legislature further finds that thousands of acres of 11 Hawaiian home lands were allegedly used, disposed of, or 12 withdrawn from the trust by territorial or state executive 13 actions in contravention of the HHCA. In recognition of these 14 allegations and toward their resolution, the legislature enacted 15 Act 395, Session Laws of Hawaii 1988, which, among other actions, 16 provided a limited waiver of sovereign immunity for breaches of 17 the Hawaiian home lands trust from July 1, 1988 forward. Act 395 18 also required the governor to present a proposal to the 19 legislature prior to the convening of the 1991 Regular Session to 20 resolve controversies which arose between August 21, 1959 and

5 in 1991.

- 1 July 1, 1988. The governor's Action Plan to Address

 2 Controversies under the Hawaiian Home Lands Trust and the Public

 3 Land Trust (governor's Action Plan) was accepted by the

 4 legislature pursuant to its adoption of S.C.R. No. 185, H.D. 1,
- The governor's Action Plan, among other actions, proposed 7 convening a task force of representatives from the department of 8 Hawaiian home lands, the department of land and natural 9 resources, the office of state planning, and the department of 10 the attorney general to accelerate the review process concerning 11 department of Hawaiian home lands' land title and compensation 12 claims. The actions of the task force were to include verifying 13 title claims, determining if improper uses were still in 14 existence and whether these uses should be canceled or continued 15 if authorized by the Hawaiian homes commission, conducting 16 appraisals and determining appropriate compensation for past and 17 continued use of Hawaiian home lands, and pursuing all avenues 18 for return of lands and compensation from the federal government 19 for wrongful actions during the territorial period.
- In 1992, the legislature approved the resolution of the 21 first set of claims covering gubernatorial executive orders and 22 proclamations which set aside 29,633 acres of lands for public 23 uses such as forest reserves, schools, and parks. Act 316,

1 Session Laws of Hawaii 1992, provided \$12,000,000 to pay verified 2 claims and provide other means to resolve public use 3 controversies.

In 1993, the legislature approved further means to resolve 5 verified claims. Act 352, Session Laws of Hawaii 1993, extended 6 the period within which to pay compensation, continued the 7 authorization to the State to pursue claims against the United 8 States for the federal government's wrongful actions, and 9 authorized land exchanges to resolve alienations of Hawaiian home 10 lands.

By these previous acts, the State has resolved all disputed 12 set asides of Hawaiian home lands that remain in the control of 13 the State; paid compensation for uncompensated use of Hawaiian 14 home lands from August 21, 1959 through October 28, 1992; paid 15 fair market rent as set by the Hawaiian homes commission for 16 continuing uses from October 28, 1992 through June 30, 1995; paid 17 fair market rent for the use of lands under Nanaikapono 18 elementary school through April 4, 1996; and initiated land 19 exchanges for Hawaiian home lands held by the federal government 20 under lease for nominal rents of \$1 for sixty-five years at 21 Pohakuloa and Kekaha. The legislature also recognizes that in 22 1994, by a separate administrative initiative, the State 23 initiated the transfer of 16,518 acres of additional useable

1 lands to the department of Hawaiian home lands to be used and 2 administered in accordance with the HHCA.

In 1994, the task force continued to verify and value

4 certain of the claims which remained unresolved, including claims

5 for lands in Lualualei and Waimanalo on Oahu, Anahola, Moloaa,

6 Kamalomalo, and Waimea on Kauai, Puukapu, Keaukaha, Panaewa, and

7 Kawaihae on Hawaii, Kula on Maui, and Kalaupapa on Molokai; and

8 compensation for periods of public use of trust land not already

9 paid. The Hawaiian homes commission's claims to approximately

10 39,000 acres of such land are disputed due to different

11 interpretations of the HHCA as it describes the lands to be made

12 available for use under the provisions of HHCA. Due to the

13 difficulty of determining the intent of Congress in 1921, it is

14 untenable to administratively prove or disprove the validity of

15 these claims.

The legislature finds that, due to the difficulty, time,
17 uncertainty, disruption of public purposes, impact on the public
18 land trust and private landowners, and expense of judicial
19 resolution of remaining disputed claims, another approach, which
20 results in the repair of the Hawaiian home lands trust and the
21 final resolution of claims against the State, is necessary and in
22 the best interests of the State and the beneficiaries of the
23 trust.

- The legislature recognizes and appreciates the hard work and 2 valuable contributions of the task force in reviewing and 3 presenting to the legislature certain recommendations as set 4 forth in the Memorandum of Understanding dated December 1, 1994 5 (MOU). The legislature notes and expressly finds that the MOU 6 does not bind the legislature and that it is the right and duty 7 of the legislature to exercise its independent judgment and 8 oversight in developing such implementing and related legislation 9 which is in the overall public interest.
- In so doing, the legislature finds that the recommendations 11 set forth in the MOU do not bring closure to all matters charged 12 to the task force for review and to all related issues. The 13 legislature by this Act hereby takes these measures to bring the 14 desired closure, to fully effectuate in part the intent of S.C.R. 15 No. 185, H.D. 1, 1991 and the governor's Action Plan, and to 16 fully effectuate the legislature's intent of final disposition of 17 the matters addressed by this Act. The legislature also finds 18 that the disputes surrounding the Hawaiian home lands trust have 19 caused uncertainty in the State with regard to the limited waiver 20 of sovereign immunity contained in Act 395, Session Laws of 21 Hawaii 1988. With respect to all controversies arising between 22 August 21, 1959 and July 1, 1988, excluding individual claims 23 provided for pursuant to chapter 674, Hawaii Revised Statutes,

1 the State hereby affirms that the limited waiver of sovereign
2 immunity permitted by Act 395, Session Laws of Hawaii 1988, is
3 now withdrawn and, to the extent the waiver was not previously
4 withdrawn, it is now fully withdrawn. All claims arising between
5 August 21, 1959 and July 1, 1988, or under any other law enacted
6 in furtherance of the purposes or objectives of Act 395, Session
7 Laws of Hawaii 1988, except those permitted by chapter 674,
8 Hawaii Revised Statutes, are hereby forever barred.

- The legislature also finds that the court-appointed 10 independent representative of the beneficiaries of the Hawaiian 11 home lands trust, who is deemed the sole representative of the 12 beneficiary class, has participated in the non-judicial 13 proceedings of the task force as required by Act 352, Session 14 Laws of Hawaii 1993, and as contemplated by Ka'ai'ai v. Drake, 15 First Circuit Civil No. 92-3642.
- In passing this Act, it is the intent of the legislature in 17 part to (a) resolve all controversies for the period between 18 August 21, 1959 and July 1, 1988, allowed by Act 395, Session 19 Laws of Hawaii 1988, except those permitted by chapter 674, 20 Hawaii Revised Statutes, (b) resolve all controversies relating 21 to the validity of patents issued after 1920 and prior to July 1, 22 1988 and affecting any lands covered by or allegedly covered by 23 the HHCA and to all rights arising from or relating to such

1 patents as issued, and (c) make certain other related amendments 2 to chapters 673 and 674, Hawaii Revised Statutes. Additionally, 3 it is the intent of the legislature that if the State is alleged 4 to be liable, for claims of breaches of the Hawaiian home lands 5 trust prior to statehood, this Act shall dispose of and resolve 6 those claims against the State as well.

- The legislature also finds that in order to properly utilize 8 Hawaiian home lands, there is a need for a substantial, 9 predictable funding mechanism for the department to appropriately 10 plan for the development of these lands. Therefore, the 11 establishment of a Hawaiian home lands trust fund to provide a 12 steady availability of capital to fund Hawaiian home lands 13 programs is appropriate.
- 14 Finally, the legislature acknowledges that generations of 15 beneficiaries and potential beneficiaries have been patient and 16 charitable in their prolonged wait for truth, justice and fair 17 play. The legislature acknowledges the frustration, anxiety and 18 spiritual loss of a class of native people whose culture welcomed 19 strangers and generously shared finite resources. The 20 legislature acknowledges that this Act represents an opportunity 21 to effectuate the purposes of the HHCA.
- 22 SECTION 2. Purpose. The primary purposes of this Act are 23 to:

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1	(1)	Resolve all controversies relating to the Hawaiian home
2		lands trust which arose between August 21, 1959 and
3		July 1, 1988;
4	(2)	Prohibit any and all future claims against the State
5		resulting out of any controversy relating to the
6		Hawaiian home lands trust which arose between
7		August 21, 1959 and July 1, 1988;
8	(3)	Resolve all controversies after 1920 and prior to July
9		1, 1988 relating to the validity of patents issued and
10		affecting any lands covered by or allegedly covered by
11		HHCA and to all rights arising from or relating to such
12		patents as issued;
13	(4)	Appropriate such funds and provide additional means as
14		may be necessary to accomplish the intent and purpose
15		of this Act;
16	(5)	Establish a trust fund to provide a substantial,
17		secure, and predictable funding source for the
18	6	department of Hawaiian home lands to use to effectuate
19		the purposes of the HHCA;
20	(6)	Further the public interest by ensuring that claims
21		which have arisen or may arise in the future with
22		respect to the administration of the Hawaiian home

lands trust and are brought pursuant to chapters 673

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- and 674, Hawaii Revised Statutes, are resolved in a
- fair, complete, and timely manner.
- 3 This Act is not intended to replace or affect the claims of
- 4 beneficiaries with regard to reparations from the federal
- 5 government. It is however, intended to preclude forever any
- 6 derivative or other claims of any description which the federal
- 7 government may attempt to tender to the State.
- 8 SECTION 3. Definitions.
- 9 "Beneficiary" means any person eligible to receive benefits
 10 of homesteading and related programs of the Hawaiian home lands
 11 trust.
- "Commission" means the Hawaiian homes commission.
- 13 "Department" means the department of Hawaiian home lands.
- 14 "Fair market value" means the definition of that term or, if

15 that term is not defined, the definition of the term "market

16 value", in the then-current edition of the Uniform Standards of

17 Professional Appraisal Practice issued by The Appraisal

18 Foundation or, if that publication is not in publication, then

19 another publication of standard professional appraisal practice

- 20 recognized by the department of commerce and consumer affairs.
- "Governmental agency" or "State" means the State of Hawaii,
- 22 municipal or county governments, or any department, bureau,
- 23 division, agency or political subdivision thereof, or any board,
- 24 commission, or administrative agency thereof.

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- 1 "Hawaiian home lands" has the same meaning as defined in 2 section 201(a)(5) of the HHCA.
- 3 "HHCA" means the Hawaiian Homes Commission Act of 1920, as 4 amended.
- "Independent representative" means the independent for representative appointed in accordance with Act 352, Session Laws 7 of Hawaii 1993.
- 8 "Patent" means any land patent grant, royal patent grant,
 9 patent upon award of the land commission, deed, grant, or other
 10 similar instrument in regular form duly executed on behalf of the
 11 State or its predecessors from and after January 1, 1846.
- "Task force" means that task force created pursuant to the 13 Governor's Action Plan to Address Controversies under the 14 Hawaiian Home Land & Trust and the Public Land Trust as 15 acknowledged by the legislature in its adoption of S.C.R. No. 16185, H.D. 1, in 19 91.
- 17 "Trust" means the Hawaiian home lands trust.
- 18 "Trust fund" means the Hawaiian home lands trust fund
 19 created by this Ac=t and any additions thereto or increment
 20 thereon.
- 21 SECTION 4. The passage of this Act is in full satisfaction 22 and resolution of all controversies at law and in equity, known 23 or unknown, now existing or hereafter arising, established or

- 1 inchoate, arising out of or in any way connected with the 2 management, administration, supervision of the trust, or 3 disposition by the State or any governmental agency of any lands 4 or interests in land which are or were or are alleged to have 5 been Hawaiian home lands, or to have been covered by the HHCA 6 arising between August 21, 1959 and July 1, 1988.
- The passage of this Act shall have the effect of <u>res</u>

 8 <u>judicata</u> as to all parties, claims, and issues which arise and

 9 defenses which have been at issue, or which could have been, or

 10 could in the future be, at issue, which arose between August 21,

 11 1959 and July 1, 1988, whether brought against the State or its

 12 officials, directly or indirectly, by subrogation, derivative or

 13 third party action, tender, federal action, or by any other means

 14 whatsoever.
- 15 The passage of this Act shall not replace or affect the 16 claims of beneficiaries against the federal government arising 17 under the HHCA, provided that such claims are barred as against 18 the State to the extent the State is alleged to be derivatively 19 liable on such claims, or if the federal government tenders such 20 claims to the State.
- Nothing in this section shall replace or affect the claims 22 of beneficiaries with regard to (a) reparations from the federal 23 government, (b) claims arising subsequent to July 1, 1988 and

1 brought pursuant to sections 2, 3, and 4 of Act 395, Session Laws
2 of Hawaii 1988, except as otherwise provided in section 13 of
3 this Act or (c) Hawaiian home lands trust individual claims
4 brought pursuant to chapter 674, Hawaii Revised Statutes, except
5 as otherwise provided in sections 14, 15 and 16 of this Act.

- SECTION 5. All patents issued and affecting any lands
 7 covered by, or alleged to be covered by, the HHCA, from the
 8 inception of that Act to July 1, 1988, whether issued by the
 9 territory or the State of Hawaii, are hereby confirmed as issued,
 10 and no action on such patents may be maintained.
- SECTION 6. The State, while not admitting the validity of lamp claims, hereby resolves and satisfies all controversies and lacial encompassed by this Act by:
- 14 (1)The estaBolishment of the Hawaiian home lands trust fund and the requirement that the State make twenty annual 15 16 deposits of \$30,000,000, or their discounted value 17 equivalent, into the trust fund; provided that in lieu 18 of sums deposited hereunder, the State may, with the approval of the Commission, substitute from time to 19 20 time lamad or other consideration having the fair market value of such deposit, as mutually agreed by the State 21 and Commission; provided that the State may, at any 22 23 time, prepay sums due hereunder, without penalty, and 24 that the total amount to be deposited into the trust

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fund shall be adjusted by such prepayment based on a 1 discount rate per year equal to the then-average weekly investment rate on five year Treasury Bills; and 3 provided further that the payment of funds into the trust fund shall include any interest, as determined by 5 section 478-2, Hawaii Revised Statutes, on the unpaid balance of any funds due but not appropriated by the end of each respective fiscal year; (2) The transfer of lands and resolution of claims in the Waimanalo, Anahola, Kamalomalo, and Moloaa areas; the 10 compensation for all remaining confirmed uncompensated 11 public uses of Hawaiian home lands; the initiation of a 12 land exchange to remedy uncompensated use of Hawaiian 13 home lands for state roads claims and highways; and the 14 15 provision of the first selection of up to two hundred acres of land, to be conveyed to the department to 16 fulfill the provisions of claims resolution, upon the 17 return to the State of any ceded lands, comprising all, 18 or a portion of Bellows Air Force Station (TMK: 19 Disputes with respect to the transfer of 20 lands and resolution of claims in the Waimanalo, 21

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I		Anahola, Kamalomalo and Moloaa areas, as identified by
2		the task force and approved by the Commission at its
3		meeting on November 4, 1994, are resolved by the
4		exchanges more particularly described in the
5		Commission's action;
6	(3)	The payment of \$2,348,558, appropriated herein, for the
7		purpose of paying in advance all rent due for
8		department of Hawaiian home lands license agreement
9		no. 308 for the continued State use of trust lands
10		under Nanaikapono elementary school between April 4,
11		1996 and October 27, 2002;
12	(4)	The payment of \$2,390,000, appropriated herein for the
13		purpose of paying compensation for the State's
14		uncompensated use of Hawaiian home lands between 1959
15		and 1995; and
16	(5)	The payment of \$1,539,000, appropriated herein, for the
17	e.	purpose of payment of moneys owed the department of
18		Hawaiian home lands as its thirty per cent entitlement
19		for the use of Hanapepe, Kauai, public lands formerly
20		under lease of sugarcane cultivation on November 7,
21		1978, pursuant to section 1 of article XII of the
22		Constitution of the State of Hawaii.

- The fair market value of land or other consideration under 2 subsection (1) of this section shall be established by the 3 department of land and natural resources with the approval of the 4 Commission.
- Payments made under this Act shall not diminish funds that 6 the department is entitled to under article XII, section 1, of 7 the Constitution of the State of Hawaii.
- 8 SECTION 7. The HHCA is amended by adding a new section to 9 be appropriately designated and to read as follows:
- 11 established in the treasury of the State a trust fund to be known
 12 as the Hawaiian home lands trust fund, into which shall be
 13 deposited all appropriations by the State legislature specified
 14 to be deposited therein. Moneys of the Hawaiian home lands trust
 15 fund shall be expended by the department as provided by law upon
 16 approval by the commission and shall be used for capital
 17 improvements and other purposes undertaken in furtherance of the
 18 Act. The department shall have fiduciary responsibility toward
 19 the trust fund, and shall provide annual reports therefor to the
 20 legislature and to the beneficiaries of the trust. Any interest
 21 or other earnings arising out of investments from the trust fund
 22 shall be credited to and deposited into the trust fund."

- SECTION 8. (a) Notwithstanding the provisions of section 2 201E-207.5, Hawaii Revised Statutes, there is authorized and 3 appropriated from moneys on deposit in the homes revolving fund 4 created by section 201E-207, Hawaii Revised Statutes, \$30,000,000 5 for fiscal year 1995-96 for deposit into the Hawaiian home lands 6 trust fund. The foregoing authorization and appropriation 7 constitutes a legislative reallocation of the moneys in the homes 8 revolving fund and such transfer shall not constitute or be 9 deemed to constitute a loan from the homes revolving fund. (b) There is authorized and appropriated \$30,000,000 in 11 general obligation bond funds of the State of Hawaii for fiscal 12 year 1996-97 for deposit into the Hawaiian home lands trust fund. 13 SECTION 9. There is appropriated out of the general 14 revenues of the State of Hawaii the sum of \$2,348,558, or so much 15 thereof as may be necessary for fiscal year 1995-96, for the 16 purpose of paying in advance all rent due for department of 17 Hawaiian home lands license agreement no. 308, for the continued 18 State use of Hawaiian home lands under Nanaikapono elementary 19 school, for the period of April 4, 1996, through October 27, The sum appropriated shall be expended by the department 21 of education.
 - 22 SECTION 10. There is appropriated out of the general 23 revenues of the State of Hawaii the sum of \$2,390,000, or so much

1 thereof as may be necessary for fiscal year 1995-96, for the 2 purpose of paying compensation for the State's uncompensated use 3 of Hawaiian home lands for the period of August 21, 1959 through 4 June 30, 1995. The sum appropriated shall be expended by the 5 department of budget and finance upon certification from the 6 office of state planning that a wrongful use has been verified. 7 Compensation may be paid as claims are verified and the amounts 8 of compensation owed are determined.

- 9 SECTION 11. There is appropriated out of the general 10 revenues of the State of Hawaii the sum of \$1,539,000, or so much 11 thereof as may be necessary for fiscal year 1995-1996, for the 12 purpose of payment of moneys owed the department of Hawaiian home 13 lands as its thirty per cent entitlement for the use of Hanapepe, 14 Kauai, public lands formerly under lease for sugarcane 15 cultivation on November 7, 1978, pursuant to section 1 of 16 article XII of the Constitution of the State of Hawaii. The sum 17 appropriated shall be expended by the department of budget and 18 finance.
- 20 waiver of sovereign immunity is hereby withdrawn with respect to 21 any claim, cause of action or right of action against the State 22 arising out of an act or omission committed or omitted between 23 August 21, 1959 and July 1, 1988, excluding individual claims

1 under chapter 674, Hawaii Revised Statutes, as first permitted by 2 Act 395, Session Laws of Hawaii 1988, or under any other law 3 enacted in furtherance of the purposes of that Act. Any claim, 4 cause of action or right of action permitted by Act 395, Session 5 Laws of Hawaii 1988, is forever barred except with regard to:

- 6 (1) A cause of action accruing after June 30, 1988 as may
- 7 be permitted by chapter 673, Hawaii Revised Statutes;
- 8 or
- 9 (2) An individual claim as may be permitted by chapter 674,
- 10 Hawaii Revised Statutes.
- 11 SECTION 13. Section 673-10, Hawaii Revised Statutes, is 12 amended to read as follows:
- "[[]\$673-10[]] Limitation on actions; native Hawaiians.

 14 Every claim arising under this chapter shall forever be barred

 15 unless the action is commenced within two years after the cause

 16 of action first accrues; provided that this statute of

 17 limitations shall be tolled until July 1, 1990; provided that the

 18 filing of the claim in an administrative proceeding pursuant to

 19 this [[]chapter[]] shall toll any applicable statute of

 20 limitations, and any such statute of limitations shall remain

 21 tolled until ninety days after the date the decision is rendered

 22 in the administrative proceeding; provided further that any cause

 23 of action that first accrues after July 1, 1995 shall forever be

1 barred unless the action is commenced within two years after the 2 cause of action first accrues."

- 3 SECTION 14. Section 674-2, Hawaii Revised Statutes, is
- 4 amended by amending the definition of "actual damages" to read:
- 5 '"'Actual damages" means direct, monetary out-of-pocket loss,
- 6 excluding noneconomic damages as defined in section 663-8.5 and
- 7 consequential damages, sustained by the claimant individually
- 8 rather than the beneficiary class generally, arising out of or
- 9 resulting from a Dreach of trust, which occurred between August
- 1021, 1959, and Jun ≥ 30, 1988, and was caused by an act or omission
- 11 by an employee of the State with respect to an individual
- 12 beneficiary in the management and disposition of trust
- 13 resources."
- 14 SECTION 15. Section 674-19, Hawaii Revised Statutes, is 15 amended to read as follows:
- 16 "S674-19 Limitation on actions. Every claim cognizable
 17 under this part shall forever be barred unless the action is
 18 commenced by Sept_ember 30, [1999.] 1998."
- 19 SECTION 16. Chapter 674, Hawaii Revised Statutes, is 20 amended by addings a new section to be appropriately designated 21 and to read as follows:
- 22 "S674- Preclusion of title-related claims. Nothing in
 23 this chapter shall be construed to affect title, or conveyance of
 24 title, or place a cloud upon title, to any lands in the State,

- 1 including but not limited to lands which were, are, or may have
 2 been Hawaiian home lands."
- 3 SECTION 17. Notwithstanding any other law to the contrary,
 4 the State and its officials, the members of the board, the
 5 members of the Commission and the independent representative
 6 shall not be subject to suit by any party on any decision
 7 relating to the resolution of these claims, except for actions to
 8 enforce the provisions of this Act.
- 9 SECTION 18. If any portions of chapters 673 and 674, Hawaii 10 Revised Statutes, are inconsistent with any of the provisions of 11 this Act, then the provisions of this Act shall prevail. The 12 Memorandum of Understanding is not binding on the legislature and 13 the State and does not have the force and effect of law. To the 14 extent that the Memorandum of Understanding is inconsistent with 15 the provisions of this Act, then the provisions of this Act shall 16 prevail.
- 17 SECTION 19. The 16,518 acres of land conveyed by the State 18 to the department of Hawaiian home lands for the purpose of 19 replenishing the trust corpus shall be treated by the department 20 of Hawaiian home lands in the same manner as those lands 21 originally established in the trust and subject to all the 22 conditions thereon.

- SECTION 20. Notwithstanding section 1-23, Hawaii Revised 2 Statutes, if any provision of this Act or the application thereof 3 to any person or circumstance is held invalid in whole or in 4 part, this Act shall be invalid and no other provision shall have 5 the force or effect of law, except that nothing in this section 6 shall operate to (a) invalidate the withdrawal of the limited 7 waiver of sovereign immunity as provided by section 12 of this 8 Act, (b) the confirmation of patents as provided by section 5 of 9 this Act, and (c) the undertakings set forth in sections 9, 10 10 and 11 of this Act.
- 11 SECTION 21. Statutory material to be repealed is bracketed.

 12 New statutory material is underscored.
- 13 SECTION 22. This Act shall take effect upon its approval; 14 except that sections 8, 9, 10 and 11 shall take effect on July 1, 15 1995.

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APPROVED BY THE GOVERNOR ON JUN 2 9 1995