



BUREAU OF INDIAN AFFAIRS

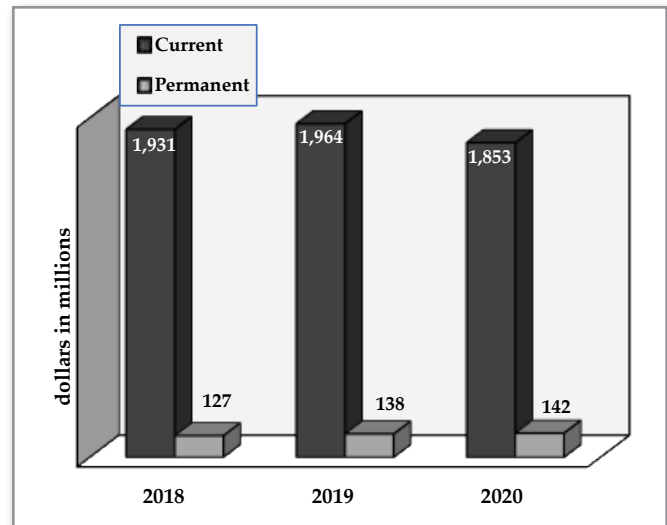
Mission—The mission of the Bureau of Indian Affairs (BIA) is to enhance the quality of life, promote economic opportunity, and carry out the responsibility to protect and improve the trust assets of American Indians, Indian Tribes, and Alaska Natives.

Budget Overview—The 2020 budget for the Bureau of Indian Affairs is \$1.9 billion in current appropriations. The budget prioritizes operations and direct assistance to American Indian and Alaska Native service populations. BIA estimates the budget will support staffing of 4,569 full-time equivalents in 2020. The budget proposes to establish the Bureau of Indian Education (BIE) as an independent bureau with a separate budget structure to advance ongoing BIE reforms to improve learning and student outcomes at BIE schools. Funding requested for Indian Education and Education Construction programs is described separately in the BIE section.

Throughout Interior’s bureaus and offices, the 2020 budget supports the Administration’s commitment to empower Tribal communities, improve quality of life, create economic opportunities, promote efficient and effective governance, preserve and foster cultural heritage, and steward natural resources. Interior’s programs maintain strong and productive government-to-government relationships with Tribes, helping to promote Tribal nation-building and self-determination.

The Bureau of Indian Affairs plays a primary role in carrying out Federal trust, treaty, and other responsibilities serving 573 federally recognized Tribes with a service population of nearly 2 million American Indians and Alaska Natives in Tribal

BIA Funding



and native communities nationwide. BIA programs deliver community services, restore Tribal homelands, fulfill commitments related to water and other resource rights, execute fiduciary trust responsibilities, support the stewardship of energy and other natural resources, and create economic opportunity.

The 2020 budget supports continuing efforts to advance self-governance and self-determination, fosters stronger economies and self-sufficiency, and supports safe Indian communities through a wide range of activities. BIA maintains programs for Tribal government; social services; law enforcement; infrastructure; and stewardship of land, water, and other natural resources in Indian Country.

Operation of Indian Programs—The 2020 budget for the Operation of Indian Programs account is \$1.5 billion. In general, the 2020 budget gives priority to base program funding.

BUREAU OF INDIAN AFFAIRS FACTS

- The Bureau of Indian Affairs was established in 1824 under the War Department and transferred to the Department of the Interior in 1849.
- Provides services to nearly 2 million American Indians and Alaska Natives in 573 federally recognized Tribes in the 48 contiguous States and Alaska.
- Administers and manages 56 million surface acres and 58 million acres of subsurface mineral estates held in trust by the United States for individual Indians and Tribes.
- Over 80 percent of Indian Affairs employees are American Indian or Alaska Native.

Promote Tribal Self-Determination—The Department supports Tribal sovereignty. The BIA Tribal Government activity supports assistance to Tribes and Alaska Native entities to strengthen and sustain Tribal government systems and support Tribal self-governance through the P.L. 93-638 contracting and self-governance compacting process.

The 2020 budget provides \$326.0 million for programs that support Tribal government activities. Within this, the budget includes \$178.9 million for self-governance compact activities for self-governance Tribes. These funds enable Tribes to plan, conduct, consolidate, and administer programs, services, functions, and activities for Tribal citizens, according to priorities established by their own Tribal governments. The budget includes \$75.3 million to support Consolidated Tribal Government programs that also promote Indian self-determination, giving approximately 275 Tribes the flexibility to combine and manage contracted programs and grants that are similar or compatible to simplify contracting.

The budget includes \$1.3 million in New Tribes funding to continue Federal support for six Virginia Tribes federally recognized by an act of Congress in January 2018, including the Chickahominy, the Eastern Chickahominy, the Upper Mattaponi, the Rappahannock, the Monacan, and the Nansemond. The request provides each Tribe funding to carry out the day-to-day responsibilities of establishing and operating a Tribal government.

BIA has responsibility for over 29,000 miles of

paved, gravel, and earth surface roads and more than 900 bridges. The 2020 budget includes \$34.9 million for Road Maintenance to support pavement and gravel maintenance, remedial work on improved earth roads, bridge maintenance, and snow and ice control.

Protect Indian Country—BIA's Office of Justice Services (OJS) funds law enforcement, corrections, and court services to support safe Tribal communities. These programs safeguard life and property, enforce laws, maintain justice and order, and ensure detained American Indian offenders are held in safe, secure, and humane environments. OJS also provides technical assistance to Tribes to amend Tribal legal codes consistent with the Tribal Law and Order Act of 2010 and the Violence Against Women Act (VAWA). In addition, BIA is implementing training for direct service law enforcement program staff in the areas of law enforcement, social services, victim services, and courts, and is making this training available to Tribes operating these programs under self-determination contracts and compacts.

The 2020 budget includes \$409.2 million for Public Safety and Justice activities, of which \$376.7 million directly supports 191 law enforcement programs and 96 corrections programs run both by Tribes and as direct services. The 2020 budget includes \$2.5 million to address the opioid crisis, which has been particularly devastating in Indian Country. This initiative expands BIA capacity to address the increase in drug-related activities through interdiction programs to reduce drug use, distribution,

and drug-related crime. The initiative supports OJS participation in intra- and inter-agency initiatives targeting opioid and substance abuse prevention efforts, enabling BIA to better align, leverage, and coordinate with other Federal efforts and resources to combat the opioid crisis the Administration has identified as a priority. The budget includes \$22.3 million for Tribal Justice Support programs, which include VAWA training and implementation strategies critical to the protection of women in Indian communities.

Support Indian Communities—Sustaining families is critical to fostering thriving Indian communities. The BIA Office of Indian Services supports a community-based approach to child welfare, family stability, and strengthening Tribal communities as a whole. The Human Services activity includes \$143.0 million for programs providing social services, welfare assistance, and Indian Child Welfare Act protections. The budget includes \$74.7 million for Welfare Assistance and \$64.9 million for Social Services and Indian Child Welfare Act programs. The budget proposes to redirect savings from the Housing Improvement Program to other priorities.

Manage Trust Resources and Lands—BIA's Trust-Natural Resources Management activity supports the stewardship of trust lands in Indian Country. Natural resource programs assist Tribes in the management, development, and protection of Indian trust land and natural resources on 56 million surface acres and 58 million acres of subsurface mineral estates. These programs enable Tribal trust landowners to optimize use and conservation of resources, providing benefits such as revenue, jobs, and the protection of cultural, spiritual, and traditional resources.

The 2020 budget proposes \$184.1 million for natural resource management programs, which includes agriculture; forestry; water resources; and fish, wildlife, and parks activities. The budget includes \$54.8 million for BIA Forestry programs supporting the Administration's active forest management reforms through management of Indian forest lands by 300 Tribes across 18.7 million acres. The funding supports the development, maintenance,

and enhancement of forest resources in accordance with sustained yield principles included in forest management plans. The budget also includes \$14.5 million for Fish, Wildlife and Parks to support Tribal activities in fisheries operations and maintenance, outdoor recreation, public access, and conservation enforcement and \$10.6 million for Water Resources management activities. The budget includes \$14.0 million for the Irrigation Operation and Maintenance program to support operation, maintenance, and rehabilitation of Indian irrigation project infrastructure, including the Navajo Indian Irrigation Project, payments required by established legal directives, reimbursement to the Bureau of Reclamation for water storage costs, and continued delivery of water by and to irrigation systems.

Maintain Fiduciary Trust Responsibilities—The Trust-Real Estate Services activity addresses BIA Indian fiduciary trust responsibilities by implementing strategies to advance Indian trust ownership and improve Indian trust-related information. The 2020 budget proposes \$122.0 million for real estate services programs. The budget supports the processing of Indian trust-related documents, such as land title and records and geospatial data, to support land and water resources use, energy development, and protection and restoration of ecosystems and important lands. The budget includes \$12.7 million for probate services to determine ownership of Indian trust assets essential to economic development and accurate payments to beneficiaries.

Support Economic Opportunities—The 2020 budget funds the Community and Economic Development activity at \$44.4 million and features investments in Indian energy activities. The 2020 budget supports the Administration's priority for domestic energy abundance and economic development, including management and development of energy resources on Tribal lands. Income from energy and minerals production is the largest source of revenue generated from natural resources on trust lands, with energy and mineral revenue of over \$1.0 billion paid to Tribal governments and individual mineral rights owners in 2018. The 2020 budget

continues the commitment to the Indian Energy Service Center, which coordinates Indian energy development activities across Interior's bureaus. The Center works to improve communication and coordination to enhance BIA's ability to process leases, Bureau of Land Management's responsibility for Applications for Permit to Drill approval and monitoring, and the Office of Natural Resources Revenue's responsibilities for royalty accounting. Working with the Department of Energy's Office of Indian Energy Policy and Programs, the Center provides a full suite of energy development-related services to Tribes nationwide.

Tribal Priority Allocations—The 2020 budget proposes Tribal Priority Allocation funding of \$658.8 million.

Contract Support Costs—The President's budget maintains the Administration's support for the principles of Tribal self-determination and strengthening Tribal communities across Indian country. Contract Support Costs enable Tribes to assume responsibility for operating Federal programs by covering the costs to administer the programs. The 2020 budget for the Contract Support Costs account is \$285.9 million. The request fully supports estimated needs assuming BIA program funding at the 2020 request. The 2020 budget continues to request funding for Contract Support Costs in a separate indefinite current account to ensure full funding for this priority.

Construction—The Indian Affairs 2020 budget proposes \$58.5 million for Construction activities, including funding for deferred maintenance projects for public safety and justice facilities, resource management infrastructure such as irrigation projects and dams, and regional and agency offices serving Tribal programs and operations in Indian Country. Beginning in 2020, funding for Education Construction will be requested in a separate account established in the Bureau of Indian Education.

The 2020 budget provides \$36.1 million for the rehabilitation of dams, irrigation projects, and irrigation systems that deliver and store water to aid Tribal economic development. The budget proposes \$17.8 million for Safety of Dams projects and \$13.1 million for irrigation projects. The Safety of Dams program is currently responsible for 138 high or significant hazard dams on 43 Indian reservations. The irrigation rehabilitation program addresses critical deferred maintenance and construction work on BIA-owned and operated irrigation facilities, including 17 irrigation projects, with a focus on health and safety concerns.

The request includes \$12.0 million for construction related to telecommunications and regional and agency offices serving Tribal programs and operations in Indian Country. Projects include upgrade and repair of telecommunication infrastructure and facilities housing BIA and Tribal employees providing services to Indian communities.

Land and Water Claims Settlements—The 2020 budget proposes \$45.6 million to meet Indian Settlement commitments. Settlements resolve Tribal land and water rights claims and ensure Tribes have access to land and water to meet domestic, economic, and cultural needs. Many of the infrastructure projects supported by these agreements improve the health and well-being of Tribal members, preserve existing communities, and, over the long-term, bring the potential for jobs and economic development.

Indian Guaranteed Loan Program—The 2020 budget request of \$909,000 will provide oversight and administrative support for the existing loan portfolio. No funds are requested for new loan guarantees as this program largely duplicates other existing loan programs serving Indian Country.

Fixed Costs—Fixed costs of \$7.2 million are fully funded.

SUMMARY OF BUREAU APPROPRIATIONS
(all dollar amounts in thousands)

Comparison of 2020 Request with 2019 CR ^{1/}

	2019 CR		2020 Request		Change	
	FTE	Amount	FTE	Amount	FTE	Amount
Current						
Operation of Indian Programs	5,304	2,403,200	2,938	1,462,310	-2,366	-940,890
[Bureau of Indian Education] ^{1/}	[2,318]	[914,413]	[0]	[0]	[-2,318]	[-914,413]
Contract Support Costs	0	294,200	0	285,857	0	-8,343
Construction.....	61	354,113	51	58,482	-10	-295,631
[Education Construction] ^{1/}	[8]	[238,245]	[0]	[0]	[-8]	[-238,245]
Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians.....	2	55,457	0	45,644	-2	-9,813
Indian Guaranteed Loan Program Account	0	9,272	0	909	0	-8,363
Subtotal, Current	5,367	3,116,242	2,989	1,853,202	-2,378	-1,263,040
Subtotal, Current w/o Education	3,041	1,963,584	2,989	1,853,202	-52	-110,382
Permanent						
Indian Guaranteed Loan Program Account	0	17,000	0	17,000	0	0
White Earth Settlement Fund	0	3,000	0	3,000	0	0
Miscellaneous Permanent Appropriations.....	284	112,653	284	116,282	0	+3,629
Operation and Maintenance of Quarters.....	41	5,456	41	5,630	0	+174
Gifts and Donations, Bureau of Indian Affairs	0	100	0	100	0	0
Subtotal, Permanent	325	138,209	325	142,012	0	+3,803
Allocation and Reimbursable						
Allocation from Others.....	679	0	681	0	+2	0
Reimbursable Programs ^{2/}	605	0	574	0	-31	0
Subtotal, Allocation and Reimbursable.....	1,284	0	1,255	0	-29	0
TOTAL, BUREAU OF INDIAN AFFAIRS	6,976	3,254,451	4,569	1,995,214	-2,407	-1,259,237

^{1/} The 2020 budget proposes to establish the Bureau of Indian Education as an independent bureau with a separate budget structure.

^{2/} As BIE transitions to a separate budget structure, BIE staff paid with Dept. of Education funding will shift from the BIA account, as funding agreements are renewed.

HIGHLIGHTS OF BUDGET CHANGES

By Appropriation Activity/Subactivity

APPROPRIATION: Operation of Indian Programs

	2018 Actual	2019 CR	2020 Request	Change
Tribal Government				
Aid to Tribal Government (TPA).....	28,698	28,698	27,237	-1,461
Consolidated Tribal				
Government Program (TPA)	75,429	75,429	75,271	-158
Self Governance Compacts (TPA)	165,069	165,069	178,909	+13,840
New Tribes (TPA)	1,120	1,120	1,281	+161
Small and Needy Tribes (TPA).....	4,448	4,448	0	-4,448
Road Maintenance (TPA).....	34,653	34,653	34,893	+240
Tribal Government Program Oversight...	8,550	8,550	8,422	-128
Subtotal, Tribal Government	317,967	317,967	326,013	+8,046
Human Services				
Social Services (TPA)	52,832	52,832	51,548	-1,284
Welfare Assistance (TPA).....	76,000	76,000	74,734	-1,266
Indian Child Welfare Act (TPA).....	19,080	19,080	13,357	-5,723
Housing Program (TPA)	9,708	9,708	0	-9,708
Human Services Tribal Design (TPA).....	263	263	266	+3
Human Services Program Oversight.....	3,180	3,180	3,045	-135
Subtotal, Human Services	161,063	161,063	142,950	-18,113
Trust - Natural Resources Management				
Natural Resources (TPA)	4,882	4,882	4,704	-178
Irrigation Operations and Maintenance...	14,009	14,009	14,017	+8
Rights Protection Implementation.....	40,161	40,161	40,231	+70
Tribal Management/				
Development Program.....	11,652	11,652	11,162	-490
Endangered Species	2,693	2,693	1,001	-1,692
Tribal Climate Resilience.....	9,956	9,956	0	-9,956
Integrated Resource Info Program.....	2,971	2,971	1,973	-998
Agriculture and Range	31,096	31,096	25,101	-5,995
Forestry	54,877	54,877	54,759	-118
Water Resources	10,581	10,581	10,592	+11
Fish, Wildlife and Parks.....	15,260	15,260	14,463	-797
Resource Management				
Program Oversight.....	6,064	6,064	6,086	+22
Subtotal, Trust - Natural				
Resources Management.....	204,202	204,202	184,089	-20,113
Trust - Real Estate Services				
Trust Services (TPA)	8,486	8,486	8,406	-80
Navajo-Hopi Settlement Program.....	1,185	1,185	1,192	+7
Probate (TPA)	12,598	12,598	12,676	+78
Land Title and Records Offices	14,774	14,774	14,803	+29
Real Estate Services.....	37,716	37,716	37,753	+37
Land Records Improvement.....	6,945	6,945	6,948	+3
Environmental Quality.....	19,012	19,012	13,440	-5,572
Alaskan Native Programs	1,470	1,470	701	-769
Rights Protection	13,435	13,435	11,779	-1,656
Trust - Real Estate Services Oversight.....	14,220	14,220	14,267	+47
Subtotal, Trust - Real Estate Services....	129,841	129,841	121,965	-7,876

APPROPRIATION: Operation of Indian Programs (continued)

	2018 Actual	2019 CR	2020 Request	Change
Public Safety and Justice				
Law Enforcement	373,319	373,319	376,694	+3,375
Tribal Courts (TPA)	30,618	30,618	30,881	+263
Fire Protection (TPA)	1,583	1,583	1,584	+1
Subtotal, Public Safety and Justice	405,520	405,520	409,159	+3,639
Community and Economic Development				
Job Placement and Training (TPA)	12,549	12,549	12,497	-52
Economic Development (TPA)	1,826	1,826	1,779	-47
Minerals and Mining	26,416	26,416	25,460	-956
Community Development Oversight	5,656	5,656	4,661	-995
Subtotal, Community and Economic Development	46,447	46,447	44,397	-2,050
Executive Direction and Administrative Services	231,747	231,747	233,737	+1,990
Bureau of Indian Education				
Elementary and Secondary (forward funded)	579,242	579,242	0	-579,242
Elementary/Secondary Programs	141,563	141,563	0	-141,563
Post Secondary Programs (forward funded)	94,183	94,183	0	-94,183
Post Secondary Programs	64,171	64,171	0	-64,171
Education Management	35,254	35,254	0	-35,254
Subtotal, Bureau of Indian Education ..	914,413	914,413	0	-914,413
TOTAL APPROPRIATION (w/ BIE)	2,411,200	2,411,200	1,462,310	-948,890
Rescission of Prior Year BA	-8,000	-8,000	0	+8,000
TOTAL APPROPRIATION (w/ BIE and w/ rescission)	2,403,200	2,403,200	1,462,310	-940,890
TOTAL APPROPRIATION (w/o BIE w/ rescission)	1,488,787	1,488,787	1,462,310	-26,477

Detail of Budget Changes

	2020 Change from 2019 CR		2020 Change from 2019 CR
TOTAL APPROPRIATION (w/ rescission)	-26,477		
Tribal Government	+8,046	Trust - Natural Resources Management	-20,113
Internal Tribal Transfers, Net	+11,099	Internal Tribal Transfers, Net	-1,286
New Tribes (TPA)	+160	Tribal Management/Development Program	-500
Supplemental Funding for Small and Needy Tribes (TPA)	-4,448	Endangered Species	-1,693
Tribal Government Program Oversight ..	-160	Tribal Climate Resilience	-9,956
Fixed Costs	+1,395	Integrated Resource Info Program	-1,000
Human Services	-18,113	Agriculture Program (TPA)	-4,750
Internal Tribal Transfers, Net	-8,630	Invasives Species	-1,308
Housing Program (TPA)	-9,708	Fixed Costs	+380
Fixed Costs	+225	Trust - Real Estate Services	-7,876
		Internal Tribal Transfers, Net	-344

Detail of Budget Changes
Operation of Indian Programs (continued)

	<u>2020 Change from 2019 CR</u>		<u>2020 Change from 2019 CR</u>
Environmental Quality Projects	-5,600	Executive Direction and	
Alaskan Native Programs	-770	Administrative Services	+1,990
Litigation Support/Attorney Fees	-1,500	Intra-Governmental Payments	-96
Other Indian Rights Protection	-173	GSA Rentals	-2,500
Fixed Costs	+511	Administrative Savings	+1,199
		Fixed Costs	+3,387
Public Safety and Justice	+3,639		
Internal Tribal Transfers, Net	+130	Bureau of Indian Education.....	[-914,413]
Opioid Crisis Initiative	+2,546	Transfer to BIE separate	
Indian Police Academy.....	-237	budget structure	[-914,413]
Fixed Costs	+1,200		
		Elimination of Rescission.....	+8,000
Community and Economic Development...	-2,050		
Internal Tribal Transfers, Net	-128	Subtotals for Changes Across Multiple	
Minerals and Mining Projects.....	-1,000	Subactivities	
Community Development Oversight.....	-1,000	Internal Tribal Transfers, Net	[+745]
Fixed Costs	+78	Fixed Costs	[+7,176]

APPROPRIATION: Contract Support Costs

	<u>2018 Actual</u>	<u>2019 CR</u>	<u>2020 Request</u>	<u>Change</u>
Contract Support.....	257,093	289,200	280,857	-8,343
Indian Self-Determination Fund.....	5,000	5,000	5,000	0
TOTAL APPROPRIATION	262,093	294,200	285,857	-8,343

Detail of Budget Changes

	<u>2020 Change from 2019 CR</u>
TOTAL APPROPRIATION	-8,343
Estimated Contract Support Costs Need.....	-8,343

APPROPRIATION: Construction

	2018 Actual	2019 CR	2020 Request	Change
Education Construction	238,245	238,245	0	-238,245
Public Safety and Justice Construction	35,309	35,309	10,422	-24,887
Resource Management Construction	67,192	67,192	36,053	-31,139
Other Program Construction	13,367	13,367	12,007	-1,360
TOTAL APPROPRIATION (w/ Education Construction)	354,113	354,113	58,482	-295,631
TOTAL APPROPRIATION (w/o Education Construction)	115,868	115,868	58,482	-57,386

See Appendix C for proposed 2020 construction projects.

Detail of Budget Changes

	2020 Change from 2019 CR		2020 Change from 2019 CR
TOTAL APPROPRIATION	-57,386		
Education Construction	[-238,245]	Other Program Construction	-1,360
Transfer to BIE separate budget structure	[-238,245]	Telecommunications Improvement and Repair	-2
Public Safety and Justice Construction	-24,887	Facilities/Quarters Improvement and Repair	-1,002
Replacement Detention Facility Construction	-18,000	Construction Program Management	-373
Employee Housing	-1,402	Fixed Costs	+17
Facilities Improvement and Repair	-5,314	Subtotals for Changes Across	
Fire Safety Coordination and Protection ..	-172	Multiple Subactivities	
Fixed Costs	+1	Fixed Costs	[+45]
Resource Management Construction	-31,139		
Irrigation Project Construction	-11,597		
Engineering and Supervision	-625		
Survey and Design	-426		
Federal Power Compliance (FERC)	-7		
Safety of Dams Projects	-16,698		
Dam Maintenance	-1,813		
Fixed Costs	+27		

APPROPRIATION: Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians

	2018 Actual	2019 CR	2020 Request	Change
Land Settlements				
White Earth Land Settlement Act (Administration)	625	TBD	TBD	TBD
Hoopa-Yurok Settlement.....	250	TBD	TBD	TBD
Subtotal, Land Settlements.....	875	TBD	TBD	TBD
Water Settlements				
Pyramid Lake Water Rights Settlement ... Navajo Water Resources	142	TBD	TBD	TBD
Development Trust Fund	4,011	TBD	TBD	TBD
Navajo-Gallup Water Supply Project	21,720	TBD	TBD	TBD
Pechanga Water Rights Settlement	9,192	TBD	TBD	TBD
Blackfeet Water Rights Settlement	19,517	TBD	TBD	TBD
Subtotal, Water Settlements	54,582	TBD	TBD	TBD
Undistributed	0	55,457	45,644	-9,813
TOTAL APPROPRIATION	55,457	55,457	45,644	-9,813

Note: The 2020 funding requirements for enacted settlements is dependent on the allocations of the 2019 appropriations.

Detail of Budget Changes

	2020 Change from 2019 CR
TOTAL APPROPRIATION	-9,813
Undistributed Net Change	-9,813

APPROPRIATION: Indian Guaranteed Loan Program Account

	2018 Actual	2019 CR	2020 Request	Change
TOTAL APPROPRIATION	9,272	9,272	909	-8,363

Detail of Budget Changes

	2020 Change from 2019 CR
TOTAL APPROPRIATION	-8,363
Loan Subsidies.....	-8,020
Program Management.....	-348
Fixed Costs.....	+5